### REPUBLIC OF KENYA

# **GOVERNMENT OF MAKUENI COUNTY**







**COUNTY TREASURY** 

BUDGET NOTES, ASSUMPTIONS, AND STATISTICAL ANNEX TO FY 2025/2026 BUDGET

**APRIL 2025** 

### Foreword

The FY 2025/26 Budget estimates notes, assumptions made, and statistical Annex to the Budget estimates are important sources of information for the budget-making process as stipulated in the Constitution of Kenya 2010 and the Public Finance Management Act (PFMA) 2012 Section 125, 129, and 130. They provide information that informed the priorities and resource allocation for the FY 2025/26 and over the medium term. This document also offers statistical data related to the budget estimates. The FY 2025/26 Budget is the Third budget to implement the 2023-27 County Integrated Development Plan (CIDP) and aims at stimulating the local economies for shared prosperity. It presents an opportunity to advance the Government's strategic objectives, promote inclusive growth, and enhance the well-being of all citizens.

These notes outline the key considerations, principles, and approaches that guided the budget preparation process. The overall theme for the budget is **Stimulating local economies for shared prosperity.** To deliver the aspired development outcomes, the following objectives will be pursued:

- 1. Increase access to potable water through last-mile connectivity (Kunyaiikya kiw'u nduani na musyini) for domestic and agricultural use
- 2. Agricultural transformation to attain food security and improve livelihoods through enhanced value chain development (*Mbesa sya muimi muvukoni*)
- Universal Healthcare -Strengthening healthcare infrastructure, improving service delivery, and ensuring access to quality medical care.
- 4. Improve land security of tenure through succession programs and development of urban infrastructure.
- 5. Automate government services, procedures, and innovation.
- Mobilize resources through; enhancing automation of revenue collection, expanding revenue streams, and strategic partnerships.
- 7. Youth Empowerment and Sports Development Investing in sports, technical training, and entrepreneurship to equip youth with skills and opportunities that drive economic growth and ensures self-reliance.
- 8. Decentralization of Services-Strengthening local service units to enhance accessibility, governance, and public participation at the grassroots level.

I would like to appreciate the leadership and support of H.E The Governor, Mutula Kilonzo Junior, CBS, H.E The Deputy Governor Lucy Mulili, the County Secretary, all County Executive Committee Members and All Accounting Officers for their unwavering support and policy direction in preparing of the FY 2025/26 budget estimates. In addition, I would also like to thank the County Budget and Economic Forum (CBEF) Members for their technical and productive consultations and inputs that led to the finalization of this FY 2025/26 Budget Estimates.

This budget estimates were prepared under the leadership and guidance of Mutua Boniface (Chief Officer – Planning, Budget, Revenue and M&E) and technical supervision from Annastacia Muendo (Director Budget); Stanlus Matheka (Ag. Director Socio-Economic Planning); and Patrick Nzula (Ag. Director Monitoring and Evaluation). I appreciate the technical team who worked tirelessly to ensure that the estimates were prepared in a timely manner. The technical team members include; Richard Mwendwa, Jeremiah Mutunga, Jacklyne Kitingo, Charity Mumo, Evans Muema, Mathias Mbweli, Nathan Wahome, Jacob Kyungu, Lydia Kerubo, Patricia Kanzi, Ruth Mwongeli, Dorcas Mwende, Benjamin Mengo, Margret Muteti Frankline Mambo, and Margaret Wambua. Thank you all for your relenting effort to ensure we have a balanced Budget within the statutory timelines.

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DAMARIS M. KAVOI FINANCE, PLANNING, BUDGET, REVENUE AND HEAD OF COUNTY TREASURY

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# CHAPTER ONE: INTRODUCTION AND CONTEXT FOR FY 2024-25 BUDGET

### 1.1 Background

The FY 2025/26 Budget Estimates have been prepared in accordance with the provisions of the Constitution of Kenya, 2010, the Public Finance Management Act, 2012 Sections 104,105, and 125 and Public Financial Management (County Governments) Regulations 2015 no 29 to 32. The estimates are aligned to Sustainable Development Goals (SDGs), Kenya Vision 2030, the Bottom-Up Economic Transformation Agenda (BETA), Makueni Vision 2025, County Integrated Development Plan 2023-27, 2019-28 County Spatial Plan, the Annual Development Plan 2025/2026, the 2024 County Budget Review and Outlook Paper and the 2025 County Fiscal Strategy Paper. The estimates aim at achieving the CIDP III theme "A resilient economy for sustainable development," and the FY 2025/26 theme "Stimulating local economies for shared prosperity".

### 1.2 Guiding Principles of the FY 2025/26 Budget

The FY 2025/26 budget is guided by the following principles;

- a) Equity and Social Justice. The budget allocation is designed to reduce disparities, address inequalities, and promote inclusivity. Each Ward receives an equal share of Kshs 33 million, along with a fair distribution of headquarters projects and conditional allocations. The distribution of projects has been guided by a commitment to ensuring equity across all Sub-Wards.
- **b) High Impact Projects.** The FY 2025/26 Budget features high-impact, transformational projects that promise significant economic and social benefits, reaching a large number of beneficiaries.
- **c) Technical Guidance in Project Prioritization.** The technical departments costed the proposals and interventions to ensure the programs and projects are either done to completion or well phased in the MTEF period. The goal was to ensure that development benefits to the citizens are delivered within the programme or project period.
- **d) Aligning with the Government Priorities.** The Government FY 2025/26 main focus areas are:
  - Last mile water infrastructure development (Kunyaiikya kiw'u nduani na misyini);
  - Increase agricultural production and food security with special focus on aggregation to enhance market access for farm produces (Mbesa sya uimi muvukoni);
  - Enhance universal health coverage through model health centres;
  - Develop urban infrastructure in municipalities and markets;
  - Land titling interventions; and

- Financing Cross-cutting issues (light and heavy grading of roads, bursaries, social protection, sports development)
- e) Budget Provision for Maintenance of Existing Infrastructure: The government has set aside Kshs. 40.1 million across the wards for maintenance of the existing county's infrastructure to cushion any break down or malfunctioning of existing projects by restoring them to their operational condition. The programme will focus on; repair of floodlights, maintenance of routine market infrastructure, repair and rehabilitation of rural access roads, water infrastructure (boreholes, pipelines and tanks), ECDE centers and health facilities. The allocation will be managed from the County Treasury and will be utilised upon approval by the County Flagship Implementation Committee (FIC). Guidelines will be developed for the operationalization and utilization of the allocation across the Departments and Wards.
- f) **Alignment to Citizen Priorities:** The development priorities have been aligned to the citizen's views. All projects prioritized are in the citizen public participation report signed off by the citizens and witnessed by the technical officers and the Public Participation team leaders.

### **1.2. Budget Preparation Process**

The County Government conducted extensive consultations through Sector Working Groups, partners, and community engagement in the preparation and submission of the FY 2025/26 Budget Estimates. The County Budget and Economic Forum (CBEF) was actively involved throughout the entire process. To promote a multi-stakeholder approach, the County Government utilized the structure of development committees within its communication framework, ensuring inclusivity and localization. This framework enabled the participation of community leaders, civil society organizations, and marginalized groups, providing broad representation in the budget process. Community engagement was carried out through public participation forums across 396 clusters, 60 sub-wards, 30 wards, 35 markets, and 2 municipalities, targeting the general public, opinion leaders, development partners, civil society organizations, organized groups, and special and marginalized groups.

The FY 2025/26 Budget participation activities and output are as provided in table 1.

**Table 1: Level of Public Participation** 

	Table 1: Level of Public Participation									
No	Level of		Output	Attendance						
	Participation	Undertaken		Gender		Age		PWD	Total	
						25.60		-		
					Below 35	35-60	Over 60			
					33		60			
1.	Clusters	a) Community feedback on	<ul><li>a) Feedback on CFSP</li><li>b) List of ongoing</li></ul>	Male	2,272	6,210	1,944	197	10,426	
		the	projects being	Female	2,135	5,486	2,191	267	9,812	
		identified	implemented by	Total	4,407	11,696	4,135	464	20,238	
		CFSP priorities b) Feedback on	CFSP county and priorities development b) Feedback on partners	development partners	Total	1,7102	11,030	4,133	101	20,250
			c) Cluster priority interventions/report							
		projects and programmes implemente d by developmen t partners								
2.	Sub ward	<ul><li>a) Presentation of CFSP</li></ul>	Draft sub-ward	Male	1,011	2,562	1,205	151	4,778	
	priorities • Si	<ul><li>budget</li><li>Subward project</li></ul>	Female	1,246	3,182	692	148	5,120		
		b) Community	priorities/reports	Total	2,257	5,744	1,897	299	9,898	
	projects • Cons	<ul> <li>Consideration of marginalization</li> </ul>	7001	2,23,	3,, 44			3,030		

No Level of Participation		Activities Undertaken	Output	Attendance					
	Participation	Ondertaken		Gender		Age			Total
					Below 35	35-60	Over 60		
		c) Pre- feasibility	• Draft concept notes						
3.	Ward	Validation of sub-ward	a) List of validated	Male	975	2,249	812	145	4,036
		projects and	sub-ward projects and programmes	Female	1,090	2,520	578	77	4,188
		programmes	b) Ward priority projects and programmes	Total	2,065	4,769	1,390	222	8,224
4.	Markets	Identification of		Male	83	277	67	10	427
		challenges facing the		Female	65	162	23	5	250
		markets and project prioritization that meet their needs		Total	148	439	90	15	677
5.	Municipality	Prioritization of	Municipality project	Male	56	88	26	7	170
	Participation	municipality projects and	priorities	Female	38	65	7	4	110
		programmes		Total	94	153	33	11	280
6.	Youth	Identification	report	Male	130	0	0	6	130
	Participation	and prioritization of		Female	72	0	0	5	72
		youth issues and interventions		Total	202	0	0	11	202

No	Level of	Level of Activities Output Participation Undertaken				Attendance				
	Participation	onder taken	G	Gender		Age		PWD	Total	
					Below 35	35-60	Over 60			
7.	Diaspora	a) Feedback on		Male	18	24	30	2	70	
		2024/25 CFSP and	report	Female	12	35	0	0	57	
		budget process b) Presentation on the county priorities and projects per ward as well as proposed flagship projects		Total	30	59	30	2	127	
8.	County	a) Validation of ward-	Final costed ward projects	Male	78	288	10	12	388	
	Forum	variation   P - 5	projects	Female	181	221	74	26	502	
		projects b) Signing off of final ward projects		Total	259	400	87	38	890	
Gra	Grand Total				9,462	23,260	7,662	1,062	40,536	

### **CHAPTER TWO: STRATEGIC DIRECTION FOR FY 2024-25 BUDGET**

The theme for the FY 2025-26 budget estimates is **Stimulating local economies for shared prosperity.** To attain the overall objective, the estimates are anchored on the following objectives;

- 1. **Increase access to potable water** through last-mile connectivity (*Kunyaiikya kiw'u nduani na musyini*) for domestic and agricultural use
- 2. **Agricultural transformation** to attain food security and improve livelihoods through enhanced value chain development (*Mbesa sya muimi muvukoni*)
- 3. **Universal Healthcare** -Strengthening healthcare infrastructure, improving service delivery, and ensuring access to quality medical care.
- 4. **Improve land security of tenure** through succession programmes and development of urban infrastructure.
- 5. **Automate government services**, procedures, and innovation.
- 6. **Mobilize resources** through; enhancing automation of revenue collection, expanding revenue streams, and strategic partnerships.
- 7. **Youth Empowerment and Sports Development** Investing in sports, technical training, and entrepreneurship to equip youth with skills and opportunities that drives economic growth and ensures self-reliance.
- 8. **Decentralization of Services-**Strengthening local service units to enhance accessibility, governance, and public participation at the grassroots level.

## 2.1 County Sectoral Overview

The Budget has been prepared to meet key development needs and priorities identified during public participation. Public participation was guided to achieve the overall objective of the budget of **Stimulating local** economies for shared prosperity. Table 2 presents a summary of sector development priority areas;

**Table 2: Development Priorities Areas** 

Sector	Priority Areas
Water,	The last mile water infrastructure development targets
Sanitation,	connection of an additional 1,000 HHs per ward (30,000
Environment and	HHs in the County) to clean and safe Water-Ward Water
Natural	Agenda.
Resources	<ul> <li>Implementation of the last mile water infrastructure initiative, connecting water source to the end user.</li> <li>The initiative targets one project per ward in the FY 2025/26.</li> <li>Irrigation development- Establishing and rehabilitating existing irrigation schemes</li> <li>Climate change initiatives.</li> <li>Landscape restoration, environment conservation and management</li> </ul>
Agriculture and	Implementation of Value Chain agricultural
Rural	development approach to ensure the sector supports the
Development	county agenda on food and nutrition security.
Development	• In the FY 2025/26, seven value chains will be promoted
	namely; Fruits (Mango, Avocado, Citrus) Cereal, Dairy,
	Chicken, Industrial crops, Meat, and Apiculture.
	• Cooperative management and development:
	Strengthening the cooperative movement as a tool for
	economic growth and rural development
	Strengthen Agriculture Extension Services
Transport,	Upgrading urban road infrastructure
Infrastructure,	Maintenance of critical county road network and opening of
Public Works,	strategic road links to agricultural-rich zones
Energy and ICT	Enhance access to electricity grid in rural and urban areas
	through REREC Matching grant
	Mainstreaming renewable energy to county government
	projects
Health Services	Upgrading and equipping of health facilities to <b>enhance</b>
	service delivery
	Health care financing including mobilization for SHA/SHIF
	registrations to increase uptake and Medical Health Services
	Fees (AIA Allocation)
	Strengthen the operations of the Community Health
	Promoters (CHPs)

Sector	Priority Areas
Social Protection, Education, and Recreation	<ul> <li>Youth Empowerment- though Youth KCB Matching grant</li> <li>Construction of ECDEs and CTTI infrastructure</li> <li>Youth talent and sports development by supporting Supa Cup and KYISA competitions.</li> <li>Support to elderly and PWDs</li> <li>Enhance Youth participation in economic activities in the County Youth empowerment and entrepreneurship programmes including Ajira kwa vijana and support to youth groups.</li> </ul>
General Economic and Commercial Affairs	<ul> <li>Trade development and promotion</li> <li>Market Infrastructure improvement and maintenance of Market centres</li> <li>Construction of Nunguni modern market.</li> </ul>
Lands and Urban Development	<ul> <li>Land Security of tenure remains a challenge in Makueni County. The government budgets to solve the problem through a land succession programme at the Ward level</li> <li>Emali Sultan Municipality Spatial plan to guide the development</li> </ul>
Devolution	• <b>Resource Mobilization-</b> Intensifying efforts to increase Own Source Revenue (OSR) by 7% from Kshs 1.4 Billion in 2024/25 to Kshs 1.5 Billion in FY 2025/26

### 2.2.1. Universal Water Access

The FY 2025/26 government water access focus will be on ensuring improved access through last-mile connectivity (Kunyaiikya kiw'u nduani na misyini). This will involve implementing a water connection program to public institutions and households. The aim is to ensure reduced distance to the nearest water source to within 2 kilometers. The government will also promote and encourage individual household (HH) water connections through the existing registered water service providers. Water governance and security of water infrastructures and installations will also be given a priority to combat the rising cases of vandalism.

The Implementation Strategy will involve;

- a. Investment in a centralized water infrastructure project in each subward where possible, or a water project shared the two sub-wards within the ward through pipeline extension/distribution to ensure reduction of distance to the source of water.
- b. Implementing digital metering and payment systems in the water projects to reduce non-revenue water.
- c. Extension of existing pipelines to the last mile.

- d. Developing a business model plan for each water project to enhance project sustainability.
- e. Promoting individual household water connections through registered water service providers.
- f. Implementing the Water Act and Water Policy to comprehensively regulate rural water schemes by the Makueni Rural and Water Board (MARUWAB).
- g. Strengthening the security of water infrastructure and installations through security apparatus and improved community engagement.
- h. Enhance rehabilitation of irrigation schemes, Support farm pond excavation, and water harvesting and micro-irrigation in collaboration with the Mechanization Unit in the Department of Agriculture.
- i. Provide training on water management to the committees and other water stakeholders.

### 2.2.2. Health Services Sector

In the FY 2025/26 Budget, the County Government has prioritized the enhancement of healthcare delivery by transforming health facilities into 24-hour service centers, ensuring continuous access to quality care for all residents. The county will invest in equipping health facilities with modern medical supplies, advanced diagnostic tools, and critical infrastructure to strengthen the quality and efficiency of service delivery. In addition, the county will advance healthcare financing efforts by mobilizing resources and scaling up registration for SHA/SHIF with a focus on vulnerable and marginalized groups. These strategic interventions are aimed at expanding access to affordable healthcare services, improving efficiency and financial sustainability, and ultimately promoting the overall well-being of the county's population. Specifically, the Medium-term, budget will address the following aspects:

### a. Enhancing the healthcare services

In the FY 2025/26 Budget, the County Government has prioritized the enhancement of healthcare delivery through the upgrading of rural health facilities. This strategy will have a threefold address; reducing congestion in county level 4 and 5 hospitals, enhancing referral services, and improving access to primary healthcare. The proposed model aims to improve the connectivity of health facilities to the community by;

- i. Ensuring adequate staffing
- ii. Upgrading and renovating infrastructure prioritize the development of supportive health infrastructure.

- iii. Essential Health Product Technologies/Medical Supplies and Medical Equipment
- iv. Strengthening the county referral systems improve the referral and information systems across the model centers, as well as all level 4 and 5 Hospitals.

### b. Development of Health Infrastructure and Resources;

The government intends to improve health infrastructure across various wards to ensure easy access of the health services. The primary focus of the infrastructure improvement will revolve around supporting the healthcare system to;

- i. Upgrade and renovate existing health infrastructure.
- ii. Equip health facilities.
- iii. Construct and equip laboratories.
- iv. Construction and equipping of maternity unities.
- v. Electrification/solarization of health facilities
- vi. Securing health facilities through fencing.
- vii. Construction and renovation of staff quarters.
- viii. Development of Health waste management infrastructure septic tanks/toilets
- ix. Provision of diagnostic services X-rays

### c. Promotion of Community Health Strategy

This strategy involves;

- i. Leveraging on the Community Health Promoters (CHPs) to engage communities,
- ii. Improving the mobility of the CHPs across the Ward
- iii. Facilitate access to healthcare services at the grassroots level
- iv. Health education and promotion educate the community on preventive health measures, hygiene practices, nutrition, and family planning
- v. Strengthen community disease surveillance and containment measures
- vi. Support maternal and child health ensure follow-ups and attention to immunization, skilled birth attendance, antenatal and postnatal care

# 2.2.3. Agriculture and Rural Development

The FY 2025/26 county development theme is stimulating local economies for shared prosperity. Makueni County is an agrarian county with the majority relying on agriculture for livelihood and income. Over the past years, the County has witnessed significant success in its agricultural sector, particularly in rural areas where the majority of the population resides. The government will continue implementing strategic initiatives and targeted interventions to improve both agricultural production and productivity.

### **Agricultural Extension Services:**

The department of Agriculture will enhance extension services by equipping farmers with modern, climate-smart practices through specialized training and digital platforms. The county will focus on enhancing the effectiveness of agricultural extension services by facilitating extension officers to improve their mobility and operational capacity. The county will also implement the Agri-preneur model as advanced by the *National Agricultural Value Chain Development Project (NAVCDP)* and strengthen the crop protection unit to address the diseases and pest control in the county. To achieve this, the department will;

- i. Provide logistical support to extension officers to strengthen their capacity to reach more farmers and enhance knowledge dissemination.
- ii. Provide the extension officers with appropriate tools and equipment.
- iii. Utilize digital platforms to ensure real-time access to critical agricultural information, empowering farmers to make data-driven decisions that optimize productivity and sustainability.

### Agricultural value chain development

The emphasis on enhancing selected agricultural value chain development through revamping of the cooperative movement, provision of quality inputs, and revitalization of extension services to ensure farmers are well informed and adoption of modern farming techniques resulting into increased yields and improved resilience to climatic variability.

Various Wards have identified a primary value chain for development in the upcoming FY 2025/26. The wards prioritize viable value chains such as fruits, vegetables, grains, poultry, dairy, meat, honey, and pasture development across various agro-ecological zones. The Department of Agriculture will prioritize these agricultural value chains, ensuring targeted support and investment to maximize their potential. Through strategic partnerships and tailored interventions, the department will aim at enhancing the entire value chain from production to market, fostering growth and prosperity within the communities.

The **FY 2025/26** value chains identified in various agroecological zones are provided in table below.

Table: Agriculture value chain promotion

Value Chain	Interventions
Fruits(Mango,	Provide access to quality inputs and modern

Value Chain	Interventions
Avocado)	agricultural techniques
	Implement post-harvest management practices
	Market linkages by strengthening co-operatives
	•
Grains(Green grams,	Improve seed quality and soil fertility management
Pigeon peas, cow	Improve Fertilizer distribution to farmers
peas, Beans, Maize,	Increase mechanization to reduce post-harvest
Sorghum)	losses
Poultry	Provide training, technical assistance, and access
	to quality breeds and feeds
	Strengthen cooperatives and establish market     Integral
	linkages
Dairy	<ul> <li>Purchase of incubators for registered youth groups</li> <li>capacity building on animal husbandry and milk</li> </ul>
Dairy	processing techniques
	Promote Artificial Insemination
Honey	Provide modern beekeeping equipment
Honey	Training on hive management
	Establish market linkages for honey products
Pasture Development	Provide quality seeds compatible to the zone area
	Enhance pasture management practices
Agriculture Extension	Revitalize extension services;
and Capacity	Organize training workshops;
Development	Promote modern technologies
	Collaborate with research institutions; strengthen
	Makueni ATC.
Agricultural	Assess farmers' mechanization needs;
Mechanization	Encourage private sector collaboration for
	mechanization services and expertise.
Pest and Disease	Conduct regular monitoring and surveillance;
Control	Build farmers' capacity on pest management;
	Strengthen collaboration with the private sector;
	vaccinate livestock; establish low pest zones.

Additionally, efforts will also be made to strengthen market linkages and promote value addition to help open up opportunities for farmers to access lucrative markets and realize higher returns for their produce. The government will also invest in post-harvest management facilities to cushion farmers from the post-harvest loss.

### 2.2.4. Infrastructure Development

In the FY 2025/26 Budget, the County Government plans to make significant investments in infrastructure development. Key initiatives will include the opening of new roads, increasing the length of motorable roads through light and heavy grading, maintenance of existing roads, construction of drifts, and installation of culverts. To enhance road resilience against rainwater and support irrigation efforts, the government will also promote the development of green roads.

Recognizing that energy infrastructure is critical to economic growth, social well-being, and environmental sustainability, the County Government will continue to collaborate with the Rural Electrification and Renewable Energy Corporation (REREC) to expand rural electrification initiatives. In addition, the maintenance of street and flood lighting will be strengthened to improve security and support the operation of a 24-hour economy

### 2.2.5. Urban Development

The program is designed to enhance urban infrastructure and amenities, with the goal of improving the quality of life in urban centers and municipalities. It will focus on the two municipalities—Wote and Emali-Sultan Hamud—as well as urban towns across the county. In the FY 2025/26, the County Government plans to implement the following interventions:

- a. Opening and unclogging drainage systems
- b. Cabro-paving from family bank-KCB-Rafiki in Wote
- c. Installation and maintenance of streetlights and floodlights
- d. Road improvement across the municipalities
- e. Purchase of Wote bus park
- f. Rehabilitation and fencing of Wote Lagoon
- g. Finalization of Sultan Hamud Cadastral Survey
- h. Rehabilitation of Sultan Hamud Decentralized Treatment Facility (DTF)
- i. Construction of boda boda sheds and public toilets
- j. Preparation of Municipal Spatial Plan
- k. Rehabilitation of Emali recreation park and fencing and roofing of water tanks in Emali business center.

## 2.2.6. Security of Land Tenure – Land Succession

A survey on the land-related challenges in the piloted Wards in FY 2024/25 showed succession and inheritance disputes were the leading challenges, which potentially influence all other challenges negatively as shown.

1.	Succession and inheritance disputes	39
2. Title deed processing problems		27
3.	Land subdivision	19
4.	Boundary disputes	13
5.	Eviction and forced displacement	2

The findings also shown that community members lack the mandatory documents to successfully address the challenge.

No.	Mandatory Documents Required	Percentage of those who have
1.	Death certificate	66
2.	Copies of ID for beneficiaries	38
3.	Official land search certificate	32
4.	Letters from area chiefs	24
5.	Copies of ID from guarantors	18

This indicates a moderate level of readiness among participants and a notable gap in acquiring supplementary identification and administrative paperwork. Enhancing public awareness and streamlining access to these documents through community outreach and administrative support could significantly improve the succession process.

On the duration respondents has been addressing these land challenges, 77% reported having faced these issues for more than five years, indicating the longstanding and persistent nature of land disputes and administrative delays within the community. A smaller portion, 13%, had been dealing with land matters for three to five years, while only 10% reported challenges lasting between zero and two years.

Key barriers contributing to the persistence of unresolved land issues were identified as follows.

No.	Key Barriers	Percentage of
		Respondents
1.	Limited financial resources (unable to afford	40
	the legal and administrative costs)	
2.	Lack of knowledge of legal processes	30
3.	Family conflicts (complicate succession and	16
	inheritance matters)	

4.	Lengthy government procedures	9
5.	Fraud or illegal land	5

These insights show the importance of providing financial support to address land-related issues, offering affordable legal aid, simplifying bureaucratic procedures, and strengthening civic education to promote timely and equitable resolution of land matters. Respondents were asked on the importance of addressing the land-related Issues and the findings were as follows.

No.	The importance attached to resolved land challenges	Percentage of Respondents
1.	Enable them to develop and invest	55
2.	Way to resolve family or community	25
	disputes	
3.	Able to access loan using Land as Collateral	16
4.	Selling land to meet financial needs	4

The above shown land succession as a key driver of economic empowerment, conflict resolution, and productive land use.

In FY2024/25, seven wards had an allocation toward strengthening land governance at the Wards. The number of Wards with allocation toward land governance increased to 21 in the FY 2025/26. This demonstrates the emerging need toward addressing the land related challenges and a call for the county government to enhance the strategies toward secure land ownership. The programme will be coordinated from the Office of County Attorney.

#### 2.2.7. Social Protection and Inclusion

The FY 2025/26 Budget Estimates present a critical opportunity to advance equity and social justice by reducing disparities, addressing inequalities, and promoting inclusivity. The County Government will prioritize access to quality education and training by enhancing ECDE capitation and investing in the construction of adequate learning infrastructure.

In addition, the County is committed to unlocking the potential of young people through strategic investments in sports development and economic empowerment initiatives. As part of this commitment, the County Government will implement the *Ujuzi Teke Teke* programme in collaboration

with KCB, which has provided a matching grant—ensuring that for every Ksh 1 million allocated, each ward will receive an additional Ksh 1 million. This initiative will be closely linked to the operations of County Technical Training Institutes (CTTIs), the agriculture sector, and the Tetheka Fund to maximize its impact.

Furthermore, the County will invest in the construction of a mini-stadium at Sultan Hamud and operationalize the Makueni Child Protection and Rescue Centre, thereby strengthening support systems for children and enhancing youth development opportunities

### 2.2.8. Critical Infrastructure Maintenance

An analysis of the public participation data reveals a clear trend: multiple wards across the county always prioritized maintenance of existing infrastructure as a key development need. This includes requests for the repair and rehabilitation of rural access roads, water infrastructure (boreholes, pipelines, tanks), school facilities, market sheds, ECDE centers, and health posts. The prioritization of maintenance in public participation forums sends a strong message: communities want sustained services, not just new projects.

This means that the county government needs to urgently address the emerging trend through Maintenance framework. Maintenance is not a luxury—it is a necessity. To safeguard previous investments and ensure continued service delivery, deliberate budgeting for infrastructure maintenance must be embedded in budgets. Without structured budget line for infrastructure maintenance at the ward level, these assets risk becoming liabilities, rendering the initial investments ineffective.

The county government has responded to this cry by initiating a structured maintenance budget in FY 2025/26. It is a demonstration of a responsible stewardship of public resources to ensure that past investments continue delivering value to citizens. The program will ensure that:

- Public service infrastructure and projects are fit for purpose, meet communities' operational needs, statutory requirements and sustainability practices
- ii. Enhanced Guidance in maintenance work necessary to sustain the value of property assets
- iii. Strengthens decentralization, local development and ensures proximate services towards achieving "best value for money."

## 2.2 FY 2025-26 Budget Estimates Overview

The FY 2025/26 budget is estimated at Ksh. 11,324,460,965. The main sources of revenue are as follows:

**Table 3: Resource Envelope** 

Revenue source	Revenue	Ratio
Equitable share from National	8,866,423,364	78%
Government		
Conditional Allocation - other loans &	958,037,601	8%
grants		
Own Source Revenue - Other Sources	1,500,000,000	13%
Total Revenue 2025/26	11,324,460,965	100%

	Revenue	Expenditure
County Executive		10,474,829,650
Expenditure		
County Assembly		849,631,315
Expenditure		
Totals	11,324,460,965	11,324,460,965
Surplus / Deficit		(0)
Ratios		
Development Ratio	32%	
Personnel ratio	46%	
Operations and Maintenance	22%	

# **County Expenditure Budget by Economic Classification**

Economic Classification	FY 2023/24 Revised Budget 2	FY 2024/25 Printed Budget Estimates	FY 2024/25 Revised Budget (1)	FY 2025/26 Budget Estimates	Ratio
Salaries	4,653,837,807	4,829,771,239	5,197,972,381	5,197,988,648	46%
Operation & Maintenance	3,196,757,365	2,645,481,656	2,730,846,314	2,508,704,278	22%
Recurrent	7,850,595,172	7,475,252,895	7,928,818,695	7,706,692,925	68%
Development	3,331,739,930	3,722,190,283	4,299,672,819	3,617,768,040	32%
Total Budget	11,182,335,102	11,197,443,178	12,228,491,513	11,324,460,965	
Development Index	30%	33%	35%	32%	

# 2.3 FY 2025-26 County Budget

No	DEPARTMENT	FY 2024/25 Budget Estimates	FY 2024/25 Supplementary Budget (1) Estimates	FY 2025/26 Salary Budget Estimates	FY 2025/26 O&M Budget Estimates	FY 2025/26 Recurrent Budget Estimates	FY 2025/26 Development Budget Estimates	FY 2025/26 Budget Estimates
1	Governorship	538,726,380	521,048,407	57,781,847	459,570,000	517,351,847	-	517,351,847
2	County Secretary	135,167,432	464,245,270	285,392,449	73,538,069	358,930,518	-	358,930,518
3	County Attorney	58,139,383	47,740,335	20,932,733	38,065,052	58,997,785	29,500,000	88,497,785
4	Devolution, Public Participation, County administration and Special Programs	361,354,957	347,591,285	226,909,613	94,376,689	321,286,302	414,200,000	735,486,302
5	Finance and Socio-Economic Planning	571,685,688	550,078,932	232,388,115	256,439,321	488,827,436	180,301,371	669,128,807
6	Agriculture, Livestock, Fisheries and Cooperative Development	525,864,115	613,912,435	235,736,058	32,463,779	268,199,837	286,134,071	554,333,908
7	Makueni County Fruit Development and Marketing Authority	96,728,696	82,054,584	17,432,207	19,568,228	37,000,435	53,150,221	90,150,656
8	ICT, Education and Internship	1,147,927,227	1,205,838,148	721,713,765	87,057,487	808,771,252	252,500,000	1,061,271,252
9	Gender, Children, Youth, Sports and Social Services	238,170,630	291,589,787	54,564,327	26,490,000	81,054,327	167,653,500	248,707,827
10	Health Services	4,151,573,822	4,236,924,624	2,502,049,461	667,711,752	3,169,761,213	949,925,553	4,119,686,766
11	Trade, Marketing, Industry, Culture and Tourism	177,220,000	180,206,485	67,763,862	69,432,815	137,196,677	75,250,000	212,446,677
12	Infrastructure, Transport, Public Works, Housing and Energy	980,006,373	1,100,236,837	86,855,701	78,960,631	165,816,332	255,050,000	420,866,332
13	Lands, Urban Planning & Development,	422,022,717	629,129,656	60,863,833	28,364,011	89,227,844	329,746,435	418,974,279

No	DEPARTMENT	FY 2024/25 Budget Estimates	FY 2024/25 Supplementary Budget (1) Estimates	FY 2025/26 Salary Budget Estimates	FY 2025/26 O&M Budget Estimates	FY 2025/26 Recurrent Budget Estimates	FY 2025/26 Development Budget Estimates	FY 2025/26 Budget Estimates
	Environment and Climate change							
14	Wote Municipality	127,009,066	125,445,616	3,790,553	64,436,312	68,226,866	86,883,771	155,110,637
15	Emali-Sultan Hamud Municipality	109,955,810	74,790,011	12,610,000	30,854,598	43,464,598	62,233,771	105,698,369
16	Water, Sanitation and Irrigation	513,491,577	638,440,094	86,109,521	30,690,877	116,800,399	403,239,347	520,039,745
17	Sand Conservation and Utilization Authority	61,593,879	62,753,699	26,609,596	38,184,536	64,794,132	14,000,000	78,794,132
18	County Public Service Board	78,167,260	70,998,317	45,866,176	25,487,637	71,353,813	-	71,353,813
	Sub Totals	10,294,805,012	11,243,024,522	4,745,369,817	2,121,691,793	6,867,061,610	3,559,768,040	10,426,829,650
19	County Assembly	902,638,166	985,466,991	452,618,831	387,012,484	839,631,315	58,000,000	897,631,315
	Sub Totals	11,197,443,178	12,228,491,513	5,197,988,648	2,508,704,278	7,706,692,925	3,617,768,040	11,324,460,965

# 2.4 Summary of Budget Policies

### a. Revenue Mobilization

Revenue Source	FY 2024/25		FY 2025/26		
	Revenue	Ratio	Revenue	Ratio	
Equitable share from National Government	8,762,816,136	72%	8,866,423,364.00	78%	
Conditional Allocation - other loans & grants	990,048,872	8%	958,037,601.00	8%	
Own Source Revenue - Other Sources	1,471,433,323	12%	1,500,000,000.00	13%	

FY 2023/24 Reallocation Budget	1,004,193,182	8%	-	0%
Total Revenue	12,228,491,513	100%	11,324,460,965.00	100%

### **b.** Expenditure Analysis

In the first nine months of FY 2024/25, the County's cumulative expenditure amounted to Kshs 6,593,903,338, representing an overall absorption rate of 54 percent. The County Executive spent Kshs 5,974,110,314 out of a budget of Kshs 11,243,024,522, attaining an absorption rate of 53 percent while the County Assembly spending Kshs 619,793,024 from its allocated budget of Kshs 985,466,991, reflecting an absorption rate of 63 percent.

S/ No	Departments	FY 2024/25 Supplementar y Budget (1) Estimates	Salaries Expenditure 31st March, 2025	O&M Expenditure as at 31st March, 2025	Total Recurrent Expenditure as at 31st March, 2025	Developme nt Expenditure 31st March, 2025	Total Expenditure as at31st March, 2025	Over all Absor ption (%)
1	Health Services	4,236,924,624	1,634,887,59 4	387,992,530	2,022,880,123	616,919,316	2,639,799,439	62
2	ICT, Education and Internship	1,205,838,148	537,503,538	27,508,842	565,012,380	60,805,310	625,817,690	52
3	County Secretary	464,245,270	400,313,937	39,945,634	440,259,572		440,259,572	95
4	Finance and Socio-Economic Planning	550,078,932	151,757,153	260,529,358	412,286,511	676,526	412,963,037	75
5	Governorship	521,048,407	32,101,026	357,114,725	389,215,751		389,215,751	75
6	Infrastructure, Transport, Public Works, Housing and Energy	1,100,236,837	48,253,167	27,358,917	75,612,084	173,396,166	249,008,250	23
7	Agriculture, Livestock, Fisheries and Cooperative Development	613,912,435	168,382,798	15,285,941	183,668,739	65,168,063	248,836,802	41
8	Water and Sanitation	638,440,094	47,838,623	17,128,495	64,967,118	138,786,856	203,753,974	32
9	Devolution, Public Participation, County administration and Special Programs	347,591,285	126,510,797	61,497,793	188,008,589	1,234,054	189,242,643	54
10	Lands, Urban Planning & Development, Environment and Climate Change	629,129,656	33,194,424	13,363,065	46,557,489	136,844,064	183,401,553	29
11	Gender, Children, Youth, Sports	291,589,787	30,313,515	37,476,320	67,789,835	32,026,244	99,816,079	34

S/ No	Departments	FY 2024/25 Supplementar y Budget (1) Estimates	Salaries Expenditure 31st March, 2025	O&M Expenditure as at 31st March, 2025	Total Recurrent Expenditure as at 31st March, 2025	Developme nt Expenditure 31st March, 2025	Total Expenditure as at31st March, 2025	Over all Absor ption (%)
	and Social Services							
12	Trade, Marketing, Industry, Culture and Tourism	180,206,485	34,410,833	41,525,900	75,936,734	2,465,100	78,401,834	44
13	Makueni County Fruit Development and Marketing Authority	82,054,584		14,733,953	14,733,953	29,018,906	43,752,859	53
14	County Public Service Board	70,998,317	24,208,025	16,494,365	40,702,390	-	40,702,390	57
15	Sand Authority	62,753,699	16,200,700	21,980,300	38,181,000	2,000,000	40,181,000	64
16	Wote Municipality	125,445,616		38,081,117	38,081,117	1,682,500	39,763,617	32
17	County Attorney	47,740,335	11,629,296	17,031,072	28,660,368	968,200	29,628,568	62
18	Emali-Sultan Hamud Municipality	74,790,011		7,262,978	7,262,978	12,302,277	19,565,255	26
19	Total (County Executive	11,243,024,52 2	3,297,505,4 26	1,402,311,3 05	4,699,816,73 1	1,274,293,5 83	5,974,110,31 4	53
20	County Assembly	985,466,991			619,793,024	-	619,793,024	63
	Total Budget	12,228,491,51 3	2,184,174,4 00	751,201,75 0	5,319,609,75 5	1,274,293,5 83	6,593,903,33 8	54

### c. Debt and Debt financing

According to the 2020 credit rating conducted by Global Credit Rating (GCR) on behalf of the National Treasury, the World Bank, and the Commission on Revenue Allocation (CRA), Makueni County demonstrates a robust capacity to manage debts below Ksh. 2 billion. In compliance with Section 179(1) of the PFM Regulations, 2015, and based on audited revenues for FY 2023/24 of Ksh. 9.87 billion, the county can borrow up to Ksh. 1.97 billion.

To accelerate development while maintaining fiscal discipline, the County is strategically positioning itself to issue an Infrastructure Bond; a structured, long-term financing instrument designed to unlock capital for transformative projects in transport, water, and energy sectors.

Beyond infrastructure bonds, the county is also exploring the issuance of green bonds to mobilize resources for urban renewal and climate-resilient initiatives. These innovative financing tools aim to attract private sector investment, enhance financial sustainability, and reduce reliance on traditional revenue sources.

All borrowing will be undertaken prudently, supported by a robust debt management framework to ensure affordability, accountability, and full alignment with national and county fiscal policies. Makueni County remains firmly committed to sustainable financing strategies that balance current development needs with long-term financial stability.

## 2.5 Summary of Key Programmes

The total development budget is Kshs. **3,617,768,040** which is classified into ward development, the Head quarter development and conditional allocations development.

Classification	Amount
Ward Projects	990,000,000.00
Conditional allocations	958,037,601
HQ Development	1,669,730,439.00
Total	3,617,768,040

### A. Department of ICT, Education and Internship

The total development budget is Ksh 252,500,000, comprising Ksh 228,000,000 wards allocation and Ksh 24,500,000 for headquarters allocation.

No	Item	Amount (M)
1.	CTTI Development and capitation	10.0
2.	Government Automation - Government Automation - CIHMIS Phase two	10.0
3.	Construction of Uma Primary School ECDE-Mbooni	4.5
4.	Education and ICT - Ward allocation	228.0
	Total	252.5

### B. Agriculture, Irrigation, Livestock, Fisheries and Cooperatives

The total development budget is Ksh 286,134,071 comprising Ksh 72,700,000 wards allocation and Ksh 213,434,071 for headquarters allocation.

No.	Item	Amount (M)
1.	Agriculture extension programme	18.0
2.	Agriculture Mechanization Services(AMS)( farm ponds rehabilitation - Provision of mechanization services)	4.0
3.	Artificial Insemination (AI)	2.0
4.	Livestock Disease Control	7.0
5.	Kathonzweni stock yard ; finalize fencing and operationalize the stock yard (partitioning ,soil compacting ,electricity supply, revenue kioks)	10.0
6.	Matching Grant-IDA(World Bank) Credit National Agricultural Value Chain Development Project(NAVCDP)	5.0
7.	IDA(World Bank) Credit National Agricultural Value Chain Development Project(NAVCDP)	151.52
8.	Kenya Agricultural Business Development Project (KABDP)	10.92
9.	Certification of 4000 hectares, establishment of new zones in Makueni, Mbooni and Kaiti Sub countiesprocurement of Philemon and fruit fry traps and	5.0

No.	Item	Amount (M)
	solarization	
10.	Agriculture Development – Ward allocation	72.7
	Total	286.14

### C. Water and Sanitation

The total development budget is Ksh 403,239,347 comprising Ksh 258,300,000 wards allocation and Ksh 144,939,347 for headquarters allocation

allocation		
No	Item	Amount (M)
1.	Prefeasibility; Construction of Flagship earth dams	1.0
2.	Wote Town Improvement Project - Distribution of Kwa Kitungu Water Project	10.0
3.	Water project security systems	5.0
4.	Construction of a new sump tank, relocation of solar panels and construction of a latrine at Kaiti 2	5.0
5.	Distribution of Kyala Earth Dam Water Project	15.0
6.	Water Treatment & Distribution of Katilini Earth Dam Water Project	24.23
7.	Dam construction Unit(DCU) - Maintenance machinery and hire of Machinery for the Dam construction Unit(DCU)	15.0
8.	Completion of Kamunyolo Sump and relocation of the pipes	3.5
9.	Construction and distribution of water from Mweini Concrete dam	13.7
10.	Further Distribution Of Kinze Water Project/Mbumbuni Scheme	5.8
11.	Kiboko Twaandu water project World Vision Kenya Matching grant	7.5
12.	Drilling of Mukuyuni Sub County Hospital Borehole	2.0
13.	Construction of Drift, Sump, Pumping systems and distribution in Ngakaa Dam in partnership with NDMA	15.0
14.	Drilling of Kathonzweni market borehole	5.0
15.	Drilling and test pumping unit(DTU) - maintenance Rig	5.0
16.	Irrigation Development Programme	2.0
17.	Kenya Water and Sanitation and Hygiene (K-WASH)Programme	4.0
18.	Turkish Cooperation and Coordination Agency(TIKA)	4.2

19.	Drilling of SEKU Wote University borehole	2.0
20.	Water and Sanitation-Ward allocation	258.3
	Total	403.23

### **D.** Health services

The total development budget is Ksh 949,925,553 comprising Ksh 71,100,000 wards allocation, Ksh 96,136,000 for headquarters allocation, donor funding Ksh 176,689,533 and AIA Ksh. 600,000,000

No	Item	Amount (M)
1.	Upgrading of six model health facilities (one model health facility per sub county ) through equipping, adequate staffing and renovations to provide comprehensive health care services	9.0
2.	Construction of MCRH Microwave housing	23.0
3.	Purchase and installation of mortuary fridges	10.0
4.	Purchase of medical equipment	5.0
5.	Kisayani health centre wards	10.0
6.	Nziu Health Centre-Installation of solar power	2.5
7.	Construction of Laboratory at Kyambeke health center	2.0
8.	Construction of outpatient block at Nthongoni Health Center	10.0
9.	Upgrading and construction of ward at Mukuyuni Sub County Hospital	10.0
10.	Nutrition Programme - matching grant	2.0
11.	DANIDA – Matching grant for level 2 and 3 facilities	12.6
12.	Nutrition International Donor funding	21.0
13.	DANIDA- Primary healthcare in devolved context	11.4
14.	Conditional Allocation for Community Health Promoters (CHPs) Project	113.7
15.	Basic Salary Arrears for County Government Health Workers.	30.6

	Total	949.9
18.	Health Infrastructure - Ward Allocations	77.1
17.	SHIF/SHA Reimbursements	417.6
	Medical Health Services Fees - Facility Improvement fee(Cash collection) - Hospitals	182.4

## E. Trade, Marketing, Industry, Culture and Tourism

The total development budget is Ksh 75,250,000 comprising Ksh 4,250,000 wards allocation and Ksh 71,000,000 for headquarters allocation

No	Items	Amount (M)
1.	Construction of Nunguni Modern Market - Kilungu Ward	50.0
2.	Market Infrastructure Improvement (Kathonzweni, Wote, Matiliku, Makindu, Kambu, Kikima, Emali, Kibwezi, Kalawa,	3.25
3.	Construction of Yanganga public toilet	0.75
4.	MSMEs Development Programme	3.0
5.	Cottage/Jua Kali industry development (2 per sub county)	2.0
6.	Tourism infrastructure improvement at Makongo solar and tanks	2.0
7.	Tourism infrastructure improvement at Nzaui Religious Centre	2.0
8.	Special Economic Zone(prefeasibility study-EIA, master plan ) at Kwa Kathoka	1.0
9.	Skip Bins (Mtito Andei, Tawa, Kibwezi, Malili,)	2.0
10.	County signage and branding	2.0
11.	Cultural sites and infrastructure improvement	3.0
12.	Trade-Ward Allocation	4.25

Total 75.25

### F. Infrastructure, Roads, Public works and Energy

The total development budget is Ksh 255,050,000 comprising Ksh wards 163,050,000 allocation and Ksh 92,000,000 for headquarters allocation

No.	Item	Amount (M)
1.	Green energy promotion	3.5
2.	Housing Programme	1.0
3.	Maintenance of street/flood lights- Climate action	10.0
4.	Rural Electrification Programme - REREC Matching grant	30.0
5.	Maintenance of Electric Fence	6.0
6.	Construction of Kitende Drift	14.0
7.	Construction of Kyambui Drift	5.0
8.	Construction of Londokwe Drift	7.5
9.	Construction of Kithioni Drift	15.0
10	Infrastructure and Roads development-Ward Allocation	163.1
	Total	255.1

# G. Land, Urban Planning and Development, Environment and Climate Change

The total development budget is Ksh 329,746,435 comprising Ksh 10,000,000 wards allocation and Ksh 319,746,435 for headquarters allocation

No.	Item	Amount (M)
1.	IDA (World Bank) Credit: Kenya Urban Support	35.0
	Project(KUSP)-Urban Institutional Grant(UIG)	
2.	IDA (World Bank) Credit Financing Locally-Led Climate	142.8
	Action (FLLoCA) Program, County Climate Resilience	
	Investment (CCRI) Grant	
3.	IDA (World Bank) Credit Financing Locally-Led Climate	11.0
	Action (FLLoCA) Program, County Climate Institutional	
	Support (CCIS) Grant	
4.	Climate change Fund Board	6.0

5.	CCIS(County Climate Institutional Institutional Support) FLLoCA Matching Grant	11.0
6.	IDA (World Bank) Credit Financing Locally-Led Climate	88.0
	Action (FLLoCA) Program, County Climate Resilience	
	Investment (CCRI) Grant - Matching Grant	
7.	Purchase of land for Kambu market shed	5.0
8.	Survey of Tawa Township	10.0
9.	Purchase of Survey (RTK) of equipment	3.0
10.	Survey for titling of Wote townships Public Utilities	4.0
11.	Preparation of Local Physical and Land Use	4.0
	Development Plan for Aimi Ma Kilungu Trading center	
12.	Lands and urban planning -Ward Allocation	10.0
	TOTAL	329.8

### H. Gender, Children, Youth, Sports and Social Services

The total development budget is Ksh 167,653,500 comprising Ksh 91,700,000 wards allocation and Ksh 75,953,500 for headquarters allocation

No	Item	Amount (M)
1.	Construction of Mini stadium in Sultan Hamud	25.0
2.	KYISA Games	20.0
3.	Makueni County Empowerment Fund	1.0
4.	Ultra poor graduation model	1.95
5.	Gender based violence Mitigation Programme	3.0
6.	Youth Empowerment-Makueni youth fair)	2.0
7.	Youth empowerment-Boda boda support programme	3.0
8.	Sport Development programme	10.0
9.	Supa Cup	10.0
10.	Gender-Ward Allocation	91.7
	Total	167.65

# I. Devolution, Public Service, Public Participation and Special Programmes

The total development budget is Ksh 414,200,00 comprising Ksh 13,300,000 wards allocation and Ksh 400,900,000 for headquarters allocation

No	Item	Amount (M)
1.	IDA(World Bank)-Second Kenya Devolution Support Program-	352.5
	Service Delivery and Investment Grant-(Level 2 Grant)((KDSP)	
2.	IDA(World Bank)-Second Kenya Devolution Support Program-	37.5

	Institutional Grant-Level 1 Grant((KDSP)	
3.	KDSP-II Matching Grant	10.0
4.	Fencing of Makindu Fire station(stalled)	0.9
5.	Devolution-Ward Allocation	13.3
	Total	414.2

### J. Finance and Socio Economic Planning

The total development budget is Ksh 189,301,337 comprising Ksh 40,100,000 wards allocation and Ksh 149,201,371 for headquarters allocation

No	Item	Amount (M)
1.	Supplementary Projects for poor and marginalized areas	134.2
2.	Equipping and fencing of County Treasury - Water tower,	15.0
	fencing, equipping boardroom, store, and warehouse	
	shelves and roofing of containers	
3.	Maintenance of Critical Infrastructure-Ward Allocation	40.1
	Total	189.3

### **K.** County Attorney

The total development budget is Ksh 29,500,000 for wards allocation

No	Item	Amount (M)
	Land Governance(Legal Clinics and Legal Aids for Land	
	Ownership and Succession Support)	29.5
	Total	29.5

# L. Municipalities, Makueni County Fruit Development and Marketing Authority and Sand Authority

The total development budget for the SAGAS is Ksh 216,267,763.46 with Wote municipality having Ksh 86,883,771, Emali Municipality Ksh 62,233,771.00, Sand Authority Ksh 14,000,000 and Fruit Development Authority Ksh 53,150,221.46

No	Item	Amount (M)
	Emali /Sultan Hamud	62.2
	Wote Municipality	86.9
	Makueni County Fruit Development and Marketing Authority	53.2
	Sand Authority	14.0
	Total	216.3

#### **CHAPTER THREE: KEY ASSUMPTIONS AND NOTES**

The FY 2025-26 budget has been prepared taking into consideration the following key assumptions;

### 3.1 Economic Assumptions

Makueni County has exhibited consistent economic growth and resilience, thereby establishing itself as a model for sustainable development within Kenya. As of 2023, the Gross County Product (GCP) of Makueni stood at **Kshs 151.12 billion**, representing a 39 percent increase from Kshs 108.7 billion recorded in 2019, and an 11.12 percent growth from the **Kshs 136 billion** reported in 2022. Despite these gains, Makueni's contribution to the national economy remains modest, with an average annual growth rate of 1.1 percent—substantially below the national Gross Domestic Product (GDP) growth rate of 4.6 percent.

The county's economy is predominantly driven by the agricultural sector, which accounts for **1.3** percent of the national agricultural output. The sector's emphasis on value addition in key commodities underpins its significance. According to the 2023 GCP report, the agricultural sector was valued at **Kshs 39 billion**, contributing 26 percent to the county's total GCP and maintaining its position as the principal driver of economic activity.

Infrastructure development constitutes another significant catalyst for economic expansion. Notably, the county has made strides in expanding its road network and increasing household electricity connectivity, rising from 26.2 percent in 2020 to 31.3 percent in 2021. Looking forward to 2025, Makueni County is projected to sustain its economic momentum by capitalizing on agriculture, infrastructure development, and eco-tourism. Strategic investments in agro-processing, irrigation infrastructure, and rural electrification are expected to enhance productivity and elevate living standards. Nevertheless, structural challenges—including climate variability, political unrest, and limited industrialization—pose risks to accelerated economic transformation, necessitating targeted policy interventions to ensure sustained and inclusive growth.

## 3.2 Financial assumptions

## a. Improved Cash Flows

County revenues mainly come from National Government transfers, Own Source Revenues, and support from development partners. However, National Government transfers have often been delayed by more than three

months beyond the agreed disbursement timelines. To manage this challenge, the County has secured a short-term bank credit facility to ensure timely payment of staff salaries, maintaining an amount equivalent to the expected transfers. The Council of Governors, together with the National Treasury, is working to develop a formula that will guarantee counties receive funds as scheduled. This formula is expected to facilitate the timely release of resources from the exchequer

#### b. Enhanced Own Source Revenue

The county has continuously enhanced its revenue mobilization strategies which resulted to a growth of 17 percent in the total revenues mobilized in FY 2023/24. The county projects to mobilize KShs 1,500,000,000 as own source revenue. The projections are expected to increase to KShs 1,700,000,000 in the medium term.

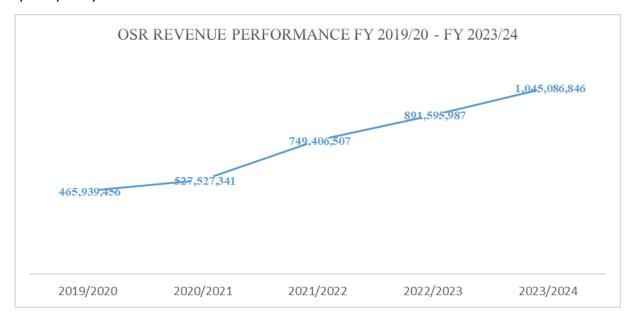


Figure 1: County Own Source Revenue FY 2018/19 - 2023/24 Source: County Treasury, 2025

In the last three years, the County has achieved a 39 percent increase in Own Source Revenue (OSR), growing from KShs 749,406,507 in FY 2021/22 to Kshs 1,045,086,846 in FY 2023/24. Between FY 2019/20 and FY 2023/24, OSR has recorded an average annual growth rate of 23 percent. The share of OSR in financing the County budget has also steadily risen, reaching 11 percent in FY 2023/24, compared to less than 10 percent in previous years. Our goal is to raise this proportion further to 20 percent by 2027. The growth in OSR is expected to be consisted as the government implements the following strategies:

- Broadening the tax base: The government has put strategies in place to ensure minimal tax evasion, enhance ease of doing business and bringing more customers on board as opposed to increasing tax rate.
- ii. **Tap on the Potential of Land Based Revenue:** The County will implement several initiatives to enhance land management and revenue collection. These include the assignment of specific markets to officers for direct oversight, and the integration of all properties into a Geographic Information System (GIS) for better mapping and tracking. Continuous market outreach is being carried out through plot owners' associations across various markets to strengthen engagement. The County has also operationalized the ArdhiMakueni portal, a self-service platform that allows property owners to manage their property records online. Furthermore, the issuance of land ownership documents, including transfer documents, has been prioritized to streamline land transactions and enhance property rights
- iii. **Adoption of technology:** The government embraced the use of technology in revenue collection, this has ensured automatic billing and licensing, leverage on mobile money technology to minimize risks associated with handling cash through entrenching cashless modes of payment, and integrated all the revenue systems to enhance accountability and real-time reporting. It will conduct continuous business establishment census to automate the business register and commission a customer's self-service portal.
- iv. **Continuous stakeholder engagement:** The government will sensitize the tax payers on the importance of voluntary compliance and the importance of paying requisite fees and charges through community engagement and mass media campaigns.
- v. **Enhancing Unstructured Revenue streams:** Key measures include strengthening market supervision across all major and minor markets, and implementing auto-billing systems to ensure consistent monthly payments for key revenue streams such as matatu operations, market slabs, and bodaboda fees. Comprehensive mapping and creation of databases for all market sheds, slabs, and parking slots within the County will be undertaken. Additionally, the development and enforcement of guidelines on market entrance fees are expected to standardize collections. Continuous maintenance, including watering of stockyards, will be carried out to improve service conditions.

vi. **Improving AIA and hospital Revenue Streams:** Key initiatives will include supporting entities and municipalities such as Wote and Emali/Sultan Hamud Municipalities, the Sand Authority, Makueni Fruit Processing Plant, and water companies in developing Revenue Enhancement Strategies. Efforts are also being made to coordinate SHA claims and collections with the County Treasury, integrate SHA claims officers into the main revenue reporting and tracking system for better coordination, and build the capacity of Medical Superintendents in revenue mobilization and reporting.

### c. Adherence to Fiscal Responsibility Principles

The county government has adhered to the fiscal responsibility principles as follows:

- i. The County Government's recurrent expenditure shall not exceed the county government's total revenue. In FY 2025/26, the county government's recurrent expenditure amounts to **Kshs** 7,706,692,925 against a projected revenue of Ksh 11,324,460,965, thus remaining within the limits of the PFM Act, 2012.
- ii. Over the medium term, a minimum of 30% of the County budget shall be allocated to development expenditure. The allocation to development in FY 2025/26 is Kshs 3,617,768,040 which translates to **32 percent** of the total county budget.
- iii. The County Government's expenditure on wages and benefits for public officers shall not exceed a percentage of the County government revenue as prescribed by the regulations. The county government's share of wages and employee benefits to revenue is 46 percent which exceeds the statutory requirement of 35 percent of the county government's revenue. This is attributed to mandatory salary and benefit increments for staff, the increase in Statutory deduction (Housing levy), conversion of the ECDE teachers into permanent and pensionable terms, compliance with Clinical Officers CBA and recruitment of critical staff in various directorates of the government. However, the government is working on strategies in line with the recent Resolutions of the Third National Wage Bill Conference.
- iv. Over the medium term, the County government's borrowings shall be used only for the purpose of financing development expenditure and not for recurrent expenditure. The FY 2025/26 budget will be financed through equitable share, conditional loans and grants and own source revenue therefore, no debt will be incurred.

- v. Public debt and obligations shall be maintained at a sustainable level as approved by the County Government (CG). The FY 2025/26 budget has factored payment of pending bills which include Lap trust and LAP Fund pending bill of Kshs. 39,500,000 and Retiree arrears amounting to Kshs 30,222,945
- vi. Fiscal risks shall be managed prudently. The county has established an audit committee that plays a key role in identifying, quantifying, and managing fiscal risks going forward. The allocation for the Audit unit and Enterprise risk management unit amounts to Kshs.5, 000,000 and Kshs 1,000,000 respectively. The allocation will go a long way in risk identification and mitigation
- vii. A reasonable degree of predictability with respect to the level of tax rates and tax bases shall be maintained, taking into account any tax reforms that may be made in the future. The county government is projecting to raise Kshs. 1,500,000,000 from own source revenue through consistent tax policies, implementing gradual tax reforms, and engaging stakeholders to ensure transparency and compliance.

### d. Alignment to Ceilings

The CFSP 2025 outlined policy goals and priority development areas that guided the budget estimates for FY 2025/26. The revenue estimates for this period adhered to the approved 2025 County Fiscal Strategy Paper (CFSP). However, there were deviations in the economic classification items, as shown in the Table below.

Table: 2025 CFSP against FY 2025/26 submitted Budget Estimates

Expenditure Item	2025 CFSP Projections	2025/26 Submitted Estimates	Variance
Revenues			
Equitable share from National Government	8,866,423,36 4	8,866,423,36 4	0
Conditional Allocation - other loans & grants	958,037,601	958,037,601	0
Own Source Revenue - Other Sources	1,500,000,00 0	1,500,000,00 0	0
Total Budget	11,324,460,9 65	11,324,460,9 65	0
Expenditures			
Operations and Maintenance	2,434,774,09	2,512,094,68	-

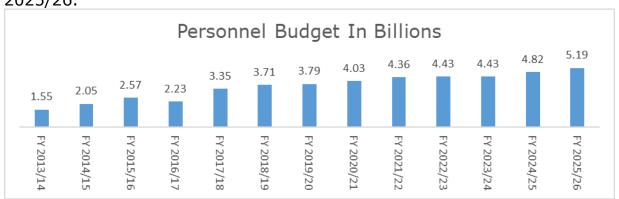
	9	1	77,320,582.2
			6
Personnel Emoluments	5,194,598,24	5,194,598,24	-
	4	4	
Recurrent Total	7,629,372,3	7,706,692,9	-
	43	25	77,320,582. 26
Development Budget	3,695,088,62	3,617,768,04	77,320,582.2
	2	0	6
Total	11,324,460,9	11,324,460,9	-
	65	65	0.00
Percentage share of personnel	45.87%	45.87%	0.00%
emoluments			
Percentage share of Operations and	21.50%	22.18%	-0.68%
Maintenance			
Percentage share of own source revenue	13.25%	13.25%	0.00%
Percentage share of recurrent to budget	67.37%	68.05%	-0.68%
Percentage share of Development Budget	32.63%	31.95%	0.68%

The operations and maintenance budget experienced an increase of Kshs 77,320,582.26 while development budget declined by 77,320,582.26.

### e. Sustainable Wage Bill

The County government wage bill has steadily grown with full implementation of the devolved functions. It's important to ensure that public sector wages are aligned with the productivity and efficiency of government services. The estimates have taken into consideration the New Salaries and Remuneration Commission and the return to work formula for the clinical officers in the health department. In the medium term, the government will put in place strategies to ensure that all pending gratuities are paid and conversion of staff on contract as well as ensure that the wage bill does not increase beyond the limits provided for in the PFM Act.

Figure 2 below shows the trend of the county wage bill from FY 2013/14 to 2025/26.



### f. Payment of Pending Bills

The government has managed to pay Kshs 534,411,858.45 of pending bills for both development and recurrent expenditures and plans to pay the remaining balance by 30<sup>th</sup> June 2025. During the MTEF period, the County Government will prepare a balanced budget, meaning that the estimated expenditure will be equal to the total revenue generated. This will prevent cases of deficit financing and ensure that there are no pending bills at the end of the financial year. Further, the County will implement accrual basis of accounting that will be instrumental in managing pending bills.

### g. External Resource Mobilization

The County's resource envelope is diminishing at an accelerating rate, necessitating the exploration of alternative sources of development financing. To this end the county has received various matching grants for different programmes. These include; KDSP II, Kenya Agricultural Business development Project (KABDP), IDA (World Bank) Credit National Agricultural Value Chain Development Project (NAVCDP), REREC, FFLOCA, DANIDA, Kenya Urban Support Project and KCB support to Youth Empowerment. The County acknowledges the huge potential presented by mobilizing resources externally as well as taking advantage of the existing collaborations and partnerships. To improve resource mobilization externally, the county will:

- i. Strengthen the External Resource Mobilization Unit and the Directorate of Strategic Partnerships to enhance the county's capacity to secure donor funding through the preparation of high quality Requests for Proposals (RFPs), participation in competitive grant processes, and improved donor mapping and intelligence
- ii. Formulate a County Public Private Partnerships (PPP) Policy to guide collaboration with private sector actors.
- iii. Develop a County Public Investment Management (PIM) Framework to enhance the efficiency and effectiveness of public investment initiatives.
- iv. Engage county stakeholders in establishing clear coordination mechanisms to align external stakeholder interventions with county development priorities.
- v. Foster an enabling environment for private sector investment and innovation aimed at stimulating employment creation and income generation for the local population.

vi. Leverage partnerships with regional economic organizations, such as the South Eastern Kenya Economic Bloc (SEKEB), to attract additional investment opportunities to the county.

### 3.3 Political Goodwill

The County has benefited from a collaborative working relationship between the County Executive and the County Assembly, as well as the respective political leaders. This partnership has improved the working environment for both arms of the Government and increased efficiency in service provision. The overall approach to planning, budgeting, and budget execution has received support from the leadership at both levels of Government.

# 3.4 Incorporation of Public Participation Data into the FY 2025/26 Budget

Makueni County has established a robust framework for citizen engagement and public consultation to ensure that the FY 2025/26 Budget is fully aligned with community needs and priorities. Central to this process were the operationalized Ward Development Committees, which facilitated direct consultations with citizens, community-based organizations, and other key stakeholders. Through these engagements, the county gathered critical input that shaped the development priorities and interventions reflected in the budget.

The public participation data directly informed the preparation of the Annual Development Plan (ADP) 2025/26, County Fiscal Strategy Paper (CFSP) 2025/26 and FY 2025/26 Budget estimates ensuring coherence and alignment across planning and budgeting documents. A whole-of-government approach was employed, where the County Executive Committee provided strategic policy direction, and Chief Officers and Directors offered technical leadership to the participation teams. These teams coordinated project appraisals and feasibility studies to validate and cost citizen proposals, ensuring that only viable projects were prioritized.

Technical officers across wards played a vital role in guiding communities by using county data and statistics to assess the feasibility of proposed initiatives. This technical appraisal process was fully integrated into the budgeting cycle, ensuring that the final prioritized projects and programs were both responsive to public input and aligned with the county's strategic goals.

Furthermore, teams overseeing the participation process ensured a seamless linkage between the outputs of CFSP consultations and the budget preparation. The carefully structured participation roadmap allowed for adequate time for technical reviews, validation, and alignment of community proposals with the county's fiscal and strategic frameworks.

The final FY 2025/26 budget estimates therefore represent a synthesis of citizen priorities, technical validation, and strategic county planning. To sustain this participatory momentum post-budget approval, the County Government plans to strengthen feedback mechanisms to enhance transparency and accountability. Additionally, the establishment of Project Management Committees will ensure community oversight in the implementation of projects and programs, fostering a sense of ownership and promoting effective execution of citizen-driven development initiatives.

# 3.5. Measures taken by the County Government to implement recommendations made by the County Assembly with respect to the budget for the previous financial year

	to the badget for the previous i	mancial year
No	Recommendation	Measures taken
a.	The Committee amended the submitted FY 2024/25 Budget Estimates to include all the conditional grants in the County Additional Allocations Bill, 2024.	The FY 2025/26 budget estimates includes receipts with respect to conditional loans and grants allocations.
b.	That departments and entities should have the necessary documentation of a flagship project before the project is allocated funds. The concept notes, feasibility studies, environmental impact assessment and designs should accompany proposed budget allocation submitted to the County Assembly as supporting documents on 30th April every year.	implementation of flagship projects. The committee approves allocation of funds to flagship projects upon provision of project proposals, feasibility studies, designs, Bill of Quantities and

c. The County Treasury should pursue drafting both a public investments Management framework and a tariffs and pricing Bill. The framework and the bill should be submitted to the County Assembly by 1st October, 2024.

The County Treasury will prepare and submit investments Management framework and a tariffs and pricing Bill for submission to County Assembly by 30th September 2025

d. The ward allocations per ward have been revised upward to Kshs. 39 million by Kshs. 6 million from Kshs. 33 million. Therefore, all subsequent budgets submitted to the County assembly should include at least Kshs 39 million per ward.

The development budget is guided by the allocation of equitable share and source revenue own projections. The County has maintained the Ksh. 33 million allocations to each ward. The projects were identified through public engagements and affirmed by development committees during validation forum

The Department of ICT, Education and Internship should review the development and management of CTTIs in consideration to the both the Competency Based Curriculum National Government and the hundred policy on percent transition. A report on the review should be submitted to the Committee on ICT, Early Childhood Education and vocational training by 30th October, 2024

The County is giving scholarships and bursaries to needy students in the CTTIs, introduced new courses e.g. driving course and partnered with KCB in *ujuzi* teke teke through the CTTIs. The **KCB** partnership programme allocation is Kshs. 29 million The partner is funding an equivalent amount bringing the total funding to Kshs. 58 million. The County exhibition organized CTTI September 2024 to demonstrate the various courses and skills at Spring hills- Kwa kakulu.

f. The Department of Agriculture,
Livestock, Fisheries and
Cooperative Development in
collaboration with the Department
of Trade, Marketing, Industry,
Culture and Tourism should
institute and implement strategies

The Department, through the National Value Chain Development Project (NAVCDP) funded by the International Development Association (IDA) under the World Bank, is currently implementing strategies aimed at boosting

to expand market for key value chains as the County Government and Development Partners continues to invest in the value chains. The strategies instituted and their status of implementation should be submitted to the Committee Agriculture, on Livestock and Food Security by 1st September, 2024.

market participation and value addition for key value chains in Makueni County. The key value chains identified under this project include: Dairy, Tomato, Poultry, Mango, Apiculture (Beekeeping).

The main objective of the National Value Chain Development Project is to increase market participation and value addition for targeted farmers in these select value achieve chains. Tο this, the Department is focusing on improving both the local and international market access for Makueni's agricultural products.

In addition, the Department has already initiated several strategies to expand the markets for Makueni County's key value chains, including:

- a) Makueni Fruit Processing Plant: The Makueni Fruit Processing Plant is a key infrastructure initiative aimed at adding value to Makueni's fruit produce, particularly mangoes, through processing. This will enable farmers to access new markets and increase their income by providing processed fruit products such as juices and dried fruits.
- b) Pack House for Export Market: The establishment of a pack house is another strategy aimed at meeting the standards required for exporting Makueni's agricultural products, especially fruits. This facility will ensure that our produce

is properly packed and meets international quality standards, thus opening doors to lucrative export markets.

These initiatives, alongside the broader support provided through the NAVCDP, will increase the competitiveness of Makueni's agricultural products and enhance the livelihoods of our farmers.

#### CHAPTER FOUR: BUDGET EXECUTION MECHANISM

The county government will utilize lessons learned from previous budget executions to enhance the implementation of FY 2025/26 budget estimates. Key among the expected priorities will be; timely approvals and implementation of projects and programmes and sustainable development outcomes. Efficient and effective use of resources will be adopted to affirm the Government's resolve to continuously improve transparency, accountability, and citizen participation in governance processes. The Government will adopt the following in the implementation of the FY 2025-26 budget;

- a) Transparent Budget Preparation: The Government ensured that guidelines, notice of public participation forums, and timelines on budget preparation were shared timely. The Government has always ensured full disclosure of budget documents to enable citizens to understand how their resources were allocated and adhere to the law in implementation.
- b) Programme-Based Budgeting: The government has used a performance-based budgeting approach to link budget allocations with desired outcomes and service delivery targets. This helps ensure that resources are effectively utilized to achieve intended results.
- c) **County Budget Review and Approval**: The county assembly will review and approve the budget after public consultations and scrutiny. This legislative oversight ensures that the budget reflects the interests of residents and conforms to legal requirements.
- d) **Budget Monitoring and Oversight**: Makueni County implements robust budget monitoring and oversight mechanisms to track expenditures against budget allocations. Regular monitoring will help identify variances and enables timely corrective actions. The respective line departments and agencies will be responsible for reporting monthly and quarterly to the County Treasury in line with the provisions of Public Finance Management Act, 2012 and its attendant regulations.
- e) **Use of Technology**: The government will leverage on technology to enhance budget execution and financial management. This will include electronic systems for budget tracking, online platforms for citizen engagement, and digital tools for reporting and monitoring expenditures.

- f) **Capacity Building and Training**: The county has invested heavily in building capacity its workforce. This ensures that technical officers are equipped with the necessary skills and knowledge to manage finances efficiently.
- g) **Stakeholder Engagement and Collaboration**: The county actively promotes collaboration with development partners, civil society organizations, and private sector stakeholders in order to improve budget execution and generate additional resources for priority programs. The community will be engaged in project implementation committees, as well as the establishment of sustainability project committees for long-term development project management.

# **CHAPTER FIVE: RISK AND MITIGATION MEASURES**

This section outlines the potential risks while implementing FY 2025/26 estimates and the mitigation measures the county will put in place to ensure the risks are mitigated.

# **Risks and Mitigation Measures**

Equitable share by The	FY 2024/25 Equitable Share was reduced by Kshs. 265, 507,864. Given the current revenue performance from the	Enhance its own source revenue collection and engagement with other
Treasury	KRA, the same trend is likely to reoccur.	development partners to help plug the financial gap if it comes up.
decisions affecting revenue	<ul> <li>An increase in fees and levies in the Finance Act will significantly reduce the compliance rate.</li> <li>Waivers and concessions will reduce the likelihood of realizing revenue projections.</li> </ul>	<ul> <li>Enhance predictability of the OSR rates through guided setting of rates.</li> <li>Strengthen external and Own Source Revenue mobilization</li> <li>Enhance strategic partnerships and stakeholder engagement.</li> </ul>
decisions with high resource requirements	<ul> <li>Mass recruitment to attain optimal staffing levels will lead to high budgetary requirements.</li> <li>Undertaking flagship projects without prefeasibility studies will lead to unprecedented expenditure.</li> </ul>	<ul> <li>Freeze recruitment of new staff.</li> <li>Strengthen project conceptualization and implementation through the budget implementation committees and the flagship implementation committee.</li> </ul>
fiscal responsibilities due to the outcome of negotiations and international obligations	Matching grants, Collective Bargaining Agreements (CBAs), and foreign exchange rates may pose a potential fiscal threat to the financial health and performance of the county government.  Fiscal uncertainty may arise	<ul> <li>The county has provided for the matching grants in the CFSP and will prudently manage the risks arising from the negotiations.</li> <li>Invest in alternative dispute resolution mechanisms.</li> <li>Continuous monitoring of</li> </ul>

Commitments and Contingent liabilities	from pending or threatened legal actions, regulatory investigations, or contractual obligations.	these risks before they materialize  Operationalize the enterprise risk management policy
Vandalism of infrastructure projects	Vandalism of water infrastructure projects across the county	<ul> <li>Installation of Security apparatus in the infrastructure projects</li> <li>Implement dispute resolution measures to address the vandalism of water projects</li> <li>Enhance community involvement and ownership of the project including employment of Guard personnel</li> </ul>
Climate Change Related Fiscal Risks to the Economy	Frequent and extreme weather events ranging from droughts, floods, and landslides, causing major socio-economic and developmental challenges to the economy.	<ul> <li>Investment in resilient infrastructure across sectors such as energy, water resources, agriculture, and tourism.</li> <li>Establishment of a critical infrastructure maintenance budget line to address some of the emerging</li> </ul>

# **CHAPTER SIX: KEY STATISTICS**

10.1. Revenue Performance and MTEF Projections

No	Sources	FY 2022/23 Actual	FY 2023/24 Targets	FY 2023/24 Actual	FY 2024/25 Targets	FY 2024/25 Actual for 9 months	FY 2025/26 Targets	FY 2026/27 Projections	FY 2027/28 Projections
1	Advertisement and Wall Branding Fees	13,800,222	20,000,000	13,299,478	20,922,470	17,185,493	23,960,000	24,460,000	25,960,000
2	Agricultural Cess Fees	13,777,120	18,000,000	16,489,285	18,000,000	15,109,373	21,600,000	23,600,000	25,600,000
3	ASK Show Fees	0	3,000,000	0	0	0	0	0	-
4	Building Materials Cess Fees	2,639,920	3,000,000	4,123,200	3,000,000	2,772,300	3,590,000	4,890,000	5,590,000
5	Community Information Centres Fees	268,890	1,000,000	555,900	1,000,000	325,130	1,200,000	1,200,000	1,200,000
6	Conservancy Fees	4,620,900	6,000,000	5,207,800	6,000,000	3,100,069	6,180,000	6,500,000	7,180,000
7	Cooperative Audit Services Fees	245,740	300,000	197,990	300,000	129,440	380,000	400,000	400,000
ω	Development Approvals Fees (All Lands Development Fees)	15,350,680	45,000,000	19,325,041	48,000,000	14,867,262	50,000,000	53,000,000	55,000,000
9	Fines and Penalties Fees	1,008,621	1,000,000	1,928,388	1,000,000	1,561,097	1,200,000	3,000,000	3,000,000
10	Fire Certificate Fees	829,500	1,000,000	2,286,850	1,400,000	2,467,450	1,200,000	3,000,000	3,500,000
11	Hire Of County Facilities / Equipment /Gym Fees	520,000	1,000,000	536,600	1,000,000	1,322,250	1,200,000	1,200,000	1,200,000
12	Liquor License Fees	46,830,100	70,000,000	45,208,580	70,000,000	22,895,279	73,850,000	70,000,000	75,850,000
13	Market Entrance Fees	21,947,089	45,000,000	28,690,760	45,000,000	20,877,904	50,000,000	50,000,000	52,000,000
14	Motor Vehicle/Cycle Reg Fees	2,250,949	3,000,000	3,763,503	3,500,000	2,846,500	3,590,000	4,500,000	5,000,000
15	Parking Fees	23,747,047	43,000,000	33,763,080	44,000,000	28,612,130	51,510,000	51,800,000	52,510,000

No	Sources	FY 2022/23 Actual	FY 2023/24 Targets	FY 2023/24 Actual	FY 2024/25 Targets	FY 2024/25 Actual for 9 months	FY 2025/26 Targets	FY 2026/27 Projections	FY 2027/28 Projections
16	Plot Rates/Rent Fees and Other Dues	22,222,548	170,000,00 0	22,010,416	196,855,153	17,098,547	100,450,000	110,000,000	120,800,000
17	Renewal Fees (Kiosks)	4,437,950	7,000,000	5,997,500	7,000,000	3,408,700	8,380,000	7,000,000	7,000,000
18	Single Business Permits /Application Fees	122,089,290	200,000,00	136,776,600	200,000,000	87,310,387	176,000,000	180,600,000	200,600,000
19	Stall Rent Fees	3,211,025	7,700,000	7,010,350	8,700,000	5,752,700	9,220,000	12,220,000	14,220,000
20	Stock Market Fees	6,903,168	11,000,000	8,772,825	11,000,000	6,593,727	13,180,000	15,180,000	15,180,000
21	Stock Movement Fees	3,073,555	7,000,000	4,698,305	7,000,000	3,085,595	8,380,000	10,380,000	10,380,000
22	Veterinary Health Fees	8,087,243	13,000,000	7,659,978	17,500,000	7,601,132	17,500,000	19,500,000	21,000,000
23	Water and Environment Fees- Consent, NEMA, Mining, Penalties	1,835,530	3,000,000	1,091,055	3,500,000	636,100	3,590,000	5,590,000	5,590,000
24	Weights and Measures Fees	1,116,075	2,000,000	1,390,380	2,500,000	1,087,995	2,390,000	3,390,000	4,000,000
25	Other Revenues(Insuran ce Compensation, and Salary Refund)	18,005,145	0	12,287,045	0	11,248,929	0	0	0
26	Agriculture- Agricultural Training Conference Fees	666,050	3,000,000	831,840	3,000,000	4,754,820	3,590,000	5,590,000	6,000,000
27	Agriculture- Mechanization Fees	340,250	2,000,000	1,660,034	2,000,000	565,100	2,390,000	3,390,000	4,000,000
28	Public Health Services Fees	17,874,150	33,000,000	38,555,882	36,000,000	22,394,648	39,530,000	40,530,000	45,000,000
29	Makueni Fruit Processing Plant Fees	51,207,000	100,000,00	35,932,588	100,000,000	21,939,053	70,840,000	80,980,000	91,800,000
30	Sand Authority Fees	27,721,334	46,000,000	30,535,543	47,000,000	34,445,963	55,100,000	60,100,000	62,000,000
Sub	Total	436,627,091	865,000,0	490,586,796	905,177,62	361,995,07	800,000,00	852,000,000	870,000,000

No	Sources	FY 2022/23 Actual	FY 2023/24 Targets	FY 2023/24 Actual	FY 2024/25 Targets	FY 2024/25 Actual for 9 months	FY 2025/26 Targets	FY 2026/27 Projections	FY 2027/28 Projections
			00		3	3	0		
31	Medical Health Services Fees	144,300,435	120,000,00	219,919,099	176,430,000	210,078,558	300,000,000	316,000,000	320,000,000
32	SHA/SHIF Reimbursement Fees	304,440,461	250,000,00 0	328,791,754	382,475,700	262,345,155	397,000,000	430,000,000	509,000,000
33	Universal Health Care Registration Fees	6,228,000	5,000,000	5,377,300	7,350,000	1,416,000	3,000,000	2,000,000	1,000,000
Sub	Total	454,968,896	375,000,0 00	554,088,153	566,255,70 0	473,839,71 3	700,000,00 0	748,000,000	830,000,000
	al Own Source enue	891,595,987	1,240,000 ,000	1,044,674,94 9	1,471,433, 323	835,834,78 6	1,500,000,0 00	1,600,000,000	1,700,000,000

10.2. Makueni Gross County Product (GCP)

KSh	Million			
Economic Activities	2019	2020	2021	2022
Agriculture, forestry, and fishing	30228	31831	34376	33401
Mining and Quarrying	690	741	885	1147
Manufacturing	4896	5155	5084	4950
Electricity supply	205	226	220	204
Water supply, Waste collection	714	688	695	732
Construction	4212	5170	5900	6580
Wholesale and retail trade; repair of motor vehicles	9764	10006	10975	12138
Transport and storage	14172	12983	16964	9868
Accommodation and food service activities	1724	1123	1929	2126
Information and communication	2099	2275	2376	2624
Financial and Insurance activities	1211	1212	1439	1688
Real estate activities	5322	5646	6053	6504
Professional technical and support services	2918	2643	2970	3115
Administrative support services	<del>1543</del>	1314	1497	1849
Public administration and defense	11852	12454	12339	12910
Education	9603	9168	11655	12117
Human health and social work activities	4222	4025	4238	4218
Other service activities	4606	4128	4630	5027
Financial Services Indirectly Measured	(595)	(582)	(614)	(660)
Total GCP	109386	110206	123611	120538

# 10.3. Ward Socio-Economic Indicators - 1

Ward	Population			Total health facilities	Total ECDE Center	Total ECDE Enrollment			
	Population	Households	Under 5years	Youth	Aged	Difficulty in Engaging in economic Activities PWDs			
Ivingoni/Nzambani	35,827	8,743	3,625 8,702 2,211 539		6	38	1,460		
Mtito Andei	37,283	9,611	3,837	9,706	2,202	581	10	46	1,914
Masongaleni	33,665	7,659	3,353	7,600	2,270	256	5	41	1,494
Thange	33,337	8,262	3,331	8,284	2,085	371	7	37	1,657
Kikumbulyu North	22,383	5,039	4,151	5,619	1,350	538	6	24	1,129
Kikumbulyu South	31,521	8,379	3,310	9,092	1,558	593	5	26	1,347
Nguumo	32,141	7,612	3,974	7,465	1,767	1,004	4	35	1,419
Makindu	52,805	14,162	10,379	15,300	2,714	1,328	15	57	2,195
Emali/Mulala	28,251	8,051	2,834	8,550	1,452	247	9	28	1,439
Nguu/Masumba	27,371	6,395	2,509	6,731	1,506	257	12	40	1,248
Mukaa	24,187	6,153	2,325	5,381	2,238	851	10	37	1,069
Kasikeu	41,262	10,451	3,960	10,710	2,902	463	15	53	1,880
Kiima Kiu/Kalanzoni	33,317	9,504	3,305	9,631	1,995	790	12	47	1,695
Kilungu	33,432	8,197	3,183	7,631	2,921	421	8	34	1,409
Kee	21,376	5,557	1,969	4,677	2,092	437	6	28	876
Ilima	27,427	6,364	2,847	6,382	2,158	244	6	36	1,227
Ukia	43,776	10,605	4,217	11,243	3,052	430	9	50	1,851
Kako/Waia	26,310	6,465	2,449	6,435	2,067	226	9	37	1,083
Kalawa	30,056	7,038	2,779	7,396	2,205	1,086	15	40	1,249
Kisau/Kiteta	41,221	10,231	4,081	9,800	3,388	550	13	64	1,872
Tulimani	38,371	9,399	3,717	9,072	3,105	449	11	43	1,638
Kithungo/Kitundu	30,478	7,117	3,079	5,537	1,881	306	8	41	1,288
Mbooni	33,435	8,288	3,273	8,567	2,487	410	8	53	1,548
Wote/Nziu	35,974	11,969	3,659	13,900	1,349	216	10	20	1,861
Muvau/Kikumini	27,707	6,220	2,578	7,224	1,755	426	9	36	1,185
Kathonzweni	30,523	7,243	2,830	7,373	2,324	841	10	42	1,349
Mavindini	25,154	5,867	2,357	4,710	1,871	257	9	29	934
Kitise/Kithuki	23,604	5,252	2,345	5,615	1,786	241	10	34	953
Mbitini	28,398	6,865	2,787	6,653	2,211	250	11	37	1,389
Nzaui/Kilili/Kalamba	40,490	9,519	4,086	10,048	2,628	430	21	54	1,830

# 10.4. Ward Socio-Economic Indicators - 2

Ward	Water Sources		Cooking Households by Purpose of Fuel Farming			Household by	Household by Permanent crop			
	Total Water Sources	% of HH with protected water	Firewood	Consumption	Commercial	Crop	Livestock	Irrigation	Citrus	Mangoes
Ivingoni/Nzambani	78	88	75	6,079	779	6,194	5,487	355	96	947
Mtito Andei	47	53	68	5,798	599	287	5,422	287	58	401
Masongaleni	46	46	90	6,135	619	6,039	5,824	572	81	726
Thange	61	69	73	5,319	566	5,272	4,497	301	103	1,226
Kikumbulyu North	52	19	85	3,163	364	2,711	2,888	201	24	366
Kikumbulyu South	34	52	54	3,713	633	3,446	3,028	536	87	843
Nguumo	57	66	73	5,413	355	5,383	2,937	143	56	748
Makindu	46	47	56	7,358	1,151	5,407	5,496	1,583	353	2,375
Emali/Mulala	48	53	46	3,500	1,220	4,459	3,765	283	608	1,862
Nguu/Masumba	55	27	88	4,716	974	8,987	8,339	1,056	522	1,692
Mukaa	54	17	86	5,101	482	5,438	4,529	274	458	1,630
Kasikeu	29	46	74	7,364	869	7,934	6,785	448	865	2,867
Kiima Kiu/Kalanzoni	107	55	66	5,956	503	6,052	5,343	217	330	1,197
Kilungu	36	21	84	6,209	726	6,658	5,161	991	278	1,216
Kee	93	66	87	4,443	701	5,024	4,227	201	407	2,528
Ilima	43	18	93	5,147	779	5,488	4,587	612	608	4,372
Ukia	38	19	83	6,819	2,483	9,133	7,269	851	2,928	5,634
Kako/Waia	33	11	87	4,110	1,713	5,668	4,869	243	2,086	3,906
Kalawa	86	17	86	4,893	1,465	6,186	5,648	300	512	2,007
Kisau/Kiteta	32	11	86	6,741	2,519	9,085	14,690	640	2,965	6,231
Tulimani	44	14	86	8,430	1,070	8,358	6,591	588	1,337	5,224
Kithungo/Kitundu	43	20	89	5,602	937	6,414	4,950	1,676	375	1,985
Mbooni	55	23	78	5,632	1,290	6,691	4,928	984	344	1,524
Wote/Nziu	24	34	63	2,870	2,966	5,512	4,219	789	3,388	4,049
Muvau/Kikumini	70	46	90	3,355	2,356	5,509	4,749	284	2,879	3,720
Kathonzweni	69	4	92	5,184	658	5,263	5,163	185	12	138
Mavindini	66	37	86	4,044	1,031	4,901	4,499	243	474	1,791
Kitise/Kithuki	65	43	91	4,087	626	3,966	4,176	275	94	732
Mbitini	41	34	89	5,344	858	6,027	4,919	388	670	3,031
Nzaui/Kilili/Kalamba	48	26	85	4,722	3,786	8,293	6,697	1,086	4,042	6,500